

ADDRESSING CONCERNS ABOUT COMMUNITY CATS

Concern

The cost to the municipality

Long-term solutions like TNR may sound expensive, but they usually end up costing less than repeated cycles of trap-house-euthanize. TNR is a long-term investment in a community. The cost of TNR is often covered out-of-pocket by individuals who care about community cats and by nonprofit organizations. But animal care and control agencies and nonprofit organizations with self-funded TNR programs have often found the cost of TNR less expensive than admitting, holding, euthanizing, and disposing of healthy cats. The money saved can be put towards more TNR. There are also many grant opportunities available for targeted TNR programs that can offset budgets and improve efforts.

Concern

By allowing TNR, the municipality may be liable for any future conflicts with cats

A municipality would be liable for an injury or damage only if it committed an act of negligence. Implementing or permitting a TNR program to reduce the community cat population and resolve nuisance complaints is reasonable government behavior, not negligent conduct. In addition, liability for harm caused by animals typically stems from ownership—but no one “owns” a community cat just as no one “owns” a squirrel who might cause damage.

Even if a person is bitten or scratched, a TNR cat likely would have been vaccinated against rabies. Rabies prophylaxis treatment will likely still be advisable, but the real risk of rabies is reduced. Consider an alternate situation, where a person is bitten and sues the municipality because officials turned down a TNR program that would have dealt with an overpopulation issue and vaccinated cats against the disease. At least 34 states require rabies vaccination for cats, and efforts should be made to revaccinate cats when possible (AVMA, 2013).

Concern

Community cats transmit diseases

Many animals, both wild and domestic, can pass diseases to people. Rabies is a disease of significant concern, and focusing on prevention is the best medicine. Vaccination against rabies should be a standard protocol for TNR practitioners.

According to the Centers for Disease Control and Prevention (CDC, 2013), over the last 100 years, rabies in the United States has changed dramatically. The number of rabies-related human deaths in the United States has declined from more than 100 annually at the turn of the century to one or two per year in the 1990s (CDC, 2013). In the United States, human fatalities associated with rabies occur in people who fail to seek medical assistance, usually because they were unaware of their exposure. Modern day prophylaxis has proven nearly 100% successful (CDC, 2013). The CDC also reports that the number of reported cases of rabies is decreasing in both wild and domestic animals. In 2010, wild animals accounted for 92% of reported cases of rabies (CDC, 2013). The World Health Organization hasn't recommended removing dogs to control rabies since 1983 because vaccine programs have been more successful (WHO, 1984).

Although the majority of rabies cases occur in wildlife, domestic animals are the source of the majority of human cases that require post-exposure treatment because people are more likely to handle unknown dogs and cats than wildlife. Most rabies cases in cats occur in areas with large raccoon populations, like the Northeast.

Vaccinating community cats against rabies as part of a TNR program should be supported as a preventative measure against the potential spread of the disease. Some public health officials have concerns about revaccinating community cats when vaccines expire. Because the lifespan of

There has not been a proven case of cat-to-human transmitted rabies in four decades, and the more vaccinations administered through TNR programs, the more likely this trend is to continue. (Andersen, 1984; Roebling, 2013)



community cats is typically much shorter than that of pet cats, a vaccine with three-year immunity may provide protection for the life of many community cats. It's clearly better than no vaccine at all. Well-managed programs should attempt to re-trap cats for further vaccinations. These programs also have the benefit of potentially reducing cat roaming. They can manage feeding so that fewer people come into contact with the cats. In this way, while the risk of rabies transmission from cats may not be entirely eliminated, it can be significantly reduced.

Sterilized cats are typically healthier overall (Scott et al., 2002) and have greater immunity against a host of other diseases and parasites (Fischer, et al., 2007). Sterilized cats are also less likely to transmit feline diseases that are largely spread through mating behavior and mating-related fighting (Finkler, et al., 2011). People who feed community cats should use feeding strategies that do not attract wildlife (e.g. not leaving food out overnight), as should people who feed their pet cats outdoors. Not all states have mandatory rabies vaccination laws for cats, so it is important to determine whether your state does (or should). You should offer low-cost vaccination options for low-income cat owners. Refer to the appendix for additional public health information and documents about rabies and other diseases.

Concern

Cats will continue to be a nuisance to residents

With TNR, nuisance behaviors can be drastically reduced or eliminated. Neutered cats typically don't yowl late at night or fight over mates (Finkler et al., 2011), so noise is greatly reduced. The odor from male urine spray is mostly eliminated because testosterone is no longer present, and spraying to mark territory may stop entirely. Altered cats, no longer in search of mates, may roam much less frequently (Scott et al., 2002) and become less visible. Because they can no longer reproduce, over time there will be fewer cats, which in itself will result in fewer nuisance behaviors, complaint calls, and a reduced impact on wildlife.

To prevent community cats from entering areas where they're unwanted, such as yards or gardens, residents can try blocking access to shelter areas and securing garbage containers. If these solutions don't work, many humane cat-deterrent products are available in stores and online. Check the appendix for a list of simple solutions to common complaints.

Remember that many cat nuisance cases are the result of neighbor disputes. Facilitating dialogue and mutually agreed-upon resolutions in those cases is often a much more effective outcome than removing the cat(s) in question.



Concern

TNR is illegal in our community

Some existing ordinances may have components that pose barriers to practicing TNR. Ordinances are typically written for pet cats, so it's important to review local and state laws to know where amendments are needed to allow your community to implement TNR. For example, laws might ban feeding animals outdoors, limit the number of cats that can be owned (with "owners" defined in a way that includes colony caretakers), prohibit returning cats to the community under abandonment language, prohibit cats from roaming freely, or require that all cats be licensed. In order for an effective TNR program to thrive, your community should amend these provisions to exempt managed community cats and their caretakers or enact an ordinance that explicitly legalizes TNR. Our website and the appendix include examples.

Even when conflicting regulations don't exist, some municipalities may still choose to enact an ordinance authorizing TNR and defining the roles and duties of all parties. Or a community might prefer, as a matter of local culture, to allow TNR informally. In such cases, a TNR ordinance might be unnecessary and actually hinder the functioning and growth of an already successful program.

The goal of a TNR ordinance is a successful sterilization program. Your program will succeed only if your community encourages participation and full engagement by caretakers and removes overly burdensome requirements and restrictions that discourage their involvement.

"Carroll County has a law that is in effect in Hampstead, which states that if you care for an animal for more than three days, the animal is considered yours. Therefore, anyone caring for feral cats for more than three days would be considered their owner and if it were more than three cats, that person would be in violation of the Hampstead limit of three cats.

The code change I proposed and got passed exempted persons participating in a TNR program with continued care of feral cats from the limit of three cats. This allowed citizens to participate in the TNR programs and management of feral cat populations."

*—Wayne H. Thomas, Councilman,
Hampstead, MD*

Concern

Welfare of cats

The idea that community cats are at great risk for suffering and untimely death if not admitted to a shelter is a long-standing one. However, a growing body of evidence suggests that this is not the case. Data from clinics that sterilized more than 100,000 cats nationwide revealed that they are generally fit and healthy, with less than one percent requiring euthanasia to end

suffering (Wallace & Levy, 2006). Common feline diseases, such as feline immunodeficiency virus (FIV) or feline leukemia virus (FeLV), occur at the same rate as in the pet cat population (Lee et al., 2002). Our article "*Keeping Feral Cats Healthy*" (animalsheltering.org/resources/magazine/sep_oct_2008/keeping_feral_cats_healthy.html) offers more details.

Concern

Welfare of wildlife

There are no easy answers to the issue of cat predation on wildlife. What to do about it has been a concern for more than 100 years. However, neither cats nor wild animals are well served by a polarized, divisive, and expensive "cats vs. wildlife" controversy. Practical solutions include humanely reducing cat populations using TNR and managing cats (individuals and colonies) so they do not impinge on designated wildlife areas and at-risk wildlife populations. Not all cat colony situations are the same. For example, cats may need to be removed when they congregate in or near a sensitive wildlife habitat, whereas they could be effectively managed behind a shopping center in a suburban town.

When predation by community cats is an issue, respectful dialogue and productive collaboration between cat and wildlife advocates is essential. There are several examples of such dialogue

(e.g. in Portland, Oregon, and New Jersey) that communities might seek to follow. It is not always easy to arrive at a solution that protects all interests to the greatest extent. Effective TNR programs seek to reduce the population of community cats, eventually bringing it to zero. Although TNR might not work as quickly as some would like, there are numerous successful examples of population reduction.

Wildlife and cat advocates can also help protect wildlife by joining forces in non-controversial collaborative projects such as informing cat owners about keeping owned cats indoors, seeking support and funds for installing cat-proof fences around sensitive natural areas, humanely relocating cat colonies that pose unacceptable risks to wildlife, and, of course, continuing community cooperation to improve the efficiency and economy of TNR programs.